



Understanding Winter Forage Acres

September 15, 2022

Hay & Forage

Recognize Dairy Systems [in CAST]

“Winter Forage
Cover”

Fall harvest

→ fall manure

→ winter crop

(spring grazing/greenchop/haylage)

→ On-farm N cycling

Already
recognized
in CAST?

Bottom Line



Winter cover protects from soil and nutrient losses.

How do we INCENTIVIZE winter cover?



Manure application on bare ground is detrimental to water quality.

How do we DISINCENTIVIZE spreading manure on fallow ground?*

*CAST does not distribute manure on fallow acres.

Factors Impacting Winter Management & Accounting



Cost-share Programs

\$/ac categories & rules



Existing Regulations &
Enforcement

Winter manure application rules



Census of Agriculture

Indicates agricultural land uses @ 5-
year intervals



Land Use Loading Rates

Double Crop LU → Relative to corn
for grain w/o manure



BMP Definitions
(Nutrient/Sediment Reduction
Credits)

Reduced N efficiencies for manured
cover crops

SECTION 8

HAY AND FORAGE CROPS

2017 Census of Agriculture

1. Were any hay or forage crops cut or harvested from this operation in 2017?

INCLUDE

• your landlord's share and crops grown under contract

EXCLUDE

• crops grown on land rented to others

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Yes - Complete this section

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No - Go to SECTION 9

2. All land from which dry hay, haylage, grass silage, or greenchop was cut or forage was harvested in 2017.

Exclude straw, corn silage, and sorghum silage. 1021

Mark "X" if None

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Acres Harvested	Acres Irrigated

3. Report gross value of hay and forage sold from this operation in 2017.

Include the value of your landlord's share, marketing charges, taxes, hauling, etc. Exclude dollars for items produced under production contracts 1328

Mark "X" if None

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Gross Value of Sales (Dollars)
\$.00

For items 4 through 7, when both dry hay and haylage were cut from the same acres, report acres for each type. If two or more cuttings were made from the same acres, report acres for that item only once, but report total quantity harvested from all cuttings.

Mark "X" if None

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4. Alfalfa and alfalfa mixtures for dry hay. . . 0103

Acres Harvested	Acres Irrigated	Total Tons Harvested	OR	Total Number of Bales	Average Weight per Bale
		Tons, dry	OR		Lbs., dry

5. Haylage or greenchop from alfalfa or alfalfa mixtures 1070

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		Tons, green
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6. Other dry hay from barley, clover, fescue, lespedeza, oats, rye, timothy, wheat, wild, Bermuda grass, Sudangrass, etc. 4111

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		Tons, dry	OR		Lbs., dry
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7. All other haylage, grass silage, and greenchop. 1073

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		Tons, green
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Are producers including on-farm use in responses?

Estimating Acres in CAST



We Can't Control Ag Census Data



BUT We Can Control How We Use It:

[CAST-21
Workplan](#)



8/23/21 DECISION: The WQGIT reached consensus on the use of the high-resolution land use change data (2013-2017) as the “best available data” to inform CAST 2021



5/20/21 DECISION: The AgWG supported adoption of the proposed land use methodology for determining the change in total agricultural area from 2013 to 2017.



5/20/21 DECISION: The AgWG approved the continued use of the current double-cropping methodology.

Double Crop Land Area Example

Harvested Crop Land Area = 5,000 acres (harvested cropland acres)

Sum of area of all crops = 8,000 acres (sum of crops)

$8,000 - 5,000 = 3,000$ (area needed to be double cropped)

Crop group 1 (corn, beans) = 2,500 acres

Crop group 2 (winter grains) = 3,000 acres

Double cropped area is 2,500. Adjusted double crop acres because not enough to double crop 1 and 2.

Each crop within its group is apportioned to the 2,500 acres using the original proportions of the crop types

Assign appropriate plant and harvest dates and application timing to those double cropped crops



Is “Winter Crop” already represented in CBP Land Uses?

Sector	LoadSource	LoadSourceMinor	LoadSourceDescription
Agriculture	Full Season Soybeans	Row Crops	Soybeans that are not double-cropped
Agriculture	Double Cropped Land	Row Crops	Double-cropped land represents areas that have two crops grown on the same acre between January and December. Crops eligible for double-cropping vary by state and may include alfalfa, barley, rye, small grain hay, sorghum for silage, soybeans, triticale, wheat, corn for silage or greenchop, and other haylage, grass silage, and greenchop. No other land use includes double cropping.
Agriculture	Silage with Manure	Row Crops	Includes the crops corn and sorghum for silage or greenchop that is not double-cropped and receives fertilizer and manure where available
Agriculture	Small Grains and Grains	Row Crops	Includes canola, oats, rye, wheat, barley, buckwheat, emmer and spelt, and triticale that is not double-cropped
Agriculture	Grain without Manure	Row Crops	Includes the crops corn and sorghum for grain that is not double-cropped and receives only inorganic fertilizer
Agriculture	Silage without Manure	Row Crops	Includes the crops corn and sorghum for silage or greenchop that is not double-cropped and receives only inorganic fertilizer
Agriculture	Specialty Crop Low	Row Crops	Includes aquatic plants, orchards, Christmas trees, asparagus, nursery stock, short-rotation woody crops, sunflower seed, berries, peas, lima and snap beans
Agriculture	Other Agronomic Crops	Row Crops	Includes summer fallow, idle cropland, sod, tobacco, cotton, sweet corn, peanuts and dry edible beans
Agriculture	Grain with Manure	Row Crops	Includes the crops corn and sorghum for grain that is not double-cropped and receives inorganic fertilizer and manure where available
Agriculture	Specialty Crop High	Row Crops	Includes bedding/garden plants, cut florist greens, potted plants, mushrooms, other nursery and greenhouse crops, greenhouse vegetables, fruits and vegetables grown outside that are not included in Specialty Crop Low

Land class	Land Use	Acres	Loading Rate Ratio	Loading Rate (pounds per acre per year)
Cropland	Double Cropped Land	165,396	0.79	30.87
	Full Season Soybeans	282,456	0.71	27.74
	Grain with Manure	389,811	1.4	54.7
	Grain without Manure: Reference land use	451,318	1.00	39.07
	Other Agronomic Crops	417,838	0.45	17.58
	Silage with Manure	392,156	1.62	63.30
	Silage without Manure	69,204	1.16	45.33
	Small Grains and Grains	291,677	0.84	32.82
	Specialty Crop High	35,525	1.34	52.36
	Specialty Crop Low	125,509	0.31	12.11

[Phase 6 Model Documentation](#)
[Chapter 2: Average Loads](#)

Phase 6 Cover Crop BMP

Winter Forage Cover Crop

Baseline:

Fallow Ground

+ soil residual N + manure N

Proposed BMP:

Winter Crop (on-farm forage/haylage)

+ soil residual N + manure N

Traditional Cover Crop (no harvest*)

- Baseline: **Fallow Ground** + soil residual N + zero applied N
- BMP Option 1: winter cereal/legume mix + soil residual N + **zero applied N**
- BMP Option 2: winter cereal/legume mix + soil residual N + **50 lbs N/ac fall manure (70% of Option 1 Efficiency)**

Commodity Cover Crop (harvest)

- Baseline: **Commodity small grain** + soil residual N + **30 lbs N/ac**
- BMP: Commodity small grain + soil residual N + **zero fall-applied N**

***Can we include dairy forage/feed systems OR are these systems represented in double-cropped land use?**

Modeling vs. Real-World

Modeling Perspective (getting the numbers right)

Double-Cropped Land Use

- accounts for winter forage (theoretically)
- relatively low loading rate

Nutrient Application for forage acres?

- *Trad. Cover Crop with manure is 50 lbs N/acre*
- *Comm. Cover Crop is NO fall N*

Implementer Perspective (getting the conservation right)

Role of Producer

Role of Technical Assistance & Conservation Programs

Influence of WIP Goal Attainment



Possible Next Steps

Re-evaluation of Ag Inputs:

Census of Agriculture/NASS Survey Use (AgWG/AMT)

- Methods
- Alternative/supplemental data sources
- Informal survey of CBW dairy farmers (Census respondents)

Ag Land Use Loading Rates (AMT)

- Latest science
- Updated ag management baselines

Re-evaluation of CAST BMPs (e.g., cover crops, nutrient management)

WQGIT: updating BMP Protocol (dictates Expert Panel process)

- Available resources?
- Prioritization of needs

Reference Slides

- Additional Thoughts?

Resources:

[CAST Issue Tracker \(AgWG\)](#)

[Cover Crop Expert Panel \(2016\)](#)

Chesapeake Assessment Scenario Tool (CAST)

[Source Data](#)

AgWG CAST-21 Workplan Ad-Hoc Group

[July 2021 Materials](#) (Winter Crop Discussion)

AgWG Charlie White Presentation Jan 2021

[Nitrogen Retention by Cover Crops with Fall Manure Applied](#)

AgWG Ken Staver Presentation Dec 2020

[Review of 2017 Cover Crops Expert Panel](#)

SECTION 2

LAND USE IN 2017

2017 Census of Agriculture

Report how the acres in Box D on the previous page were used.

- For acres used for more than one purpose, report them in the first item that applies.
- Report each acre only once on this page.
- Report acres in CRP, WRP, FWP, and CREP in the most appropriate land use below.

1. Cropland

a. Cropland harvested

INCLUDE

- land from which field crops were harvested or hay was cut
- land used for vegetables
- land used for nursery and greenhouses (rounded to the nearest acre)
- land used for orchards, vineyards, citrus groves, Christmas trees, short rotation woody crops, fruits, nuts, and berries (bearing and nonbearing) 0787

Mark "X" if None

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Number of Acres

b. Cropland on which all crops failed or were abandoned – Exclude land in orchards and vineyards 0790

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c. Cropland in summer fallow (cultivated cropland on which no crops or hay were harvested during the 2017 growing season). 0791

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d. Cropland idle or used for cover crops or soil-improvement but not harvested and not pastured or grazed. 1062

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2. Pasture

a. Permanent pasture and rangeland 0796

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b. Woodland pastured. 0794

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c. Other pasture and grazing land (including rotational pasture) that could have been used for crops without additional improvements. 0788

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SECTION 10 FIELD CROPS

2017 Census of Agriculture

1. Were any field crops, such as corn, soybeans, wheat, etc., harvested from this operation in 2017?

INCLUDE

• your landlord's share and crops grown under contract

EXCLUDE

• crops grown on land rented to others

1011 1 ☐ Yes - Complete this section

3 ☐ No - Go to SECTION 11

2. Acres from which field crops were harvested in 2017.

Report multiple cropped acreage only once 1780

Acres Harvested	Acres Irrigated

3. Fill in the columns below for all field crops harvested from this operation in 2017. Enter the crop name and code from the table below.

- Report production in the units specified next to the crop.
- Include the value of your landlord's share, marketing charges, taxes, hauling, etc.
- Exclude from sales dollars for items produced under production contracts.

Enter Field Crop Name	Enter Code	Acres Harvested	Total Production Harvested	Acres Irrigated	Gross Value of Sales (Dollars)
					\$.00
					\$.00

Beans, dry edible - exclude chickpeas and limas (hundredweight)	554
Bentgrass seed (pounds)	560
Bermuda grass seed (pounds)	563
Birdsfoot trefoil seed (pounds)	566
Bromegrass seed (pounds)	569
Buckwheat (bushels)	575
Camelina (pounds)	608
Canola, edible (pounds)	614
Chickpeas, all (garbanzos) (hundredweight)	2816
Clover, crimson clover seed (pounds)	593
Clover, red clover seed (pounds)	671
Clover, white clover seed (pounds)	761
Corn for grain or seed (bushels)	067
Corn for silage or greenchop (tons)	070
Cotton, Pima (bales) - include cottonseed in value of sales only	644
Cotton, Upland (bales) - include cottonseed in value of sales only	581
Dill for oil (pounds)	596
Emmer and spelt (bushels)	599
Fescue seed (pounds)	602
Flaxseed (bushels)	605
Guar (pounds)	617
Herbs, dried (pounds)	620

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FIELD CROPS	CODE	FIELD CROPS	CODE
Hops (pounds)	623	Sorghum for grain or seed - include milo (bushels)	082
Indian corn (pounds)	695	Sorghum for silage or greenchop - exclude sorghum-sudan crosses (tons)	085
Jojoba (pounds)	626	Sorghum for syrup (gallons)	704
Kentucky bluegrass seed (pounds)	629	Soybeans for beans (bushels)	088
Lentils (hundredweight)	635	Sudangrass seed (pounds)	713
Lespedeza seed (pounds)	638	Sugarbeets for seed (pounds)	716
Lima beans, dry (hundredweight)	557	Sugarbeets for sugar (tons)	719
Mint, peppermint (pounds of oil)	047	Sugarcane for seed (tons)	725
Mint, spearmint (pounds of oil)	050	Sugarcane for sugar (tons)	722
Mint, tea leaves (pounds)	767	Sunflower seed, non-oil variety (pounds)	776
Miscanthus (tons)	641	Sunflower seed, oil variety (pounds)	773
Mustard seed (pounds)	650	Sweet corn for seed (pounds)	740
Oats for grain or seed (bushels)	076	Switchgrass (tons)	647
Orchardgrass seed (pounds)	653	Timothy seed (pounds)	746
Peanuts for nuts (pounds)	656	Tobacco (pounds) - Report to the nearest tenth acre	094
Peas, Austrian winter peas (hundredweight)	548	Triticale for grain (bushels)	749
Peas, dry edible (hundredweight)	659	Vetch seed (pounds)	755
Peas, dry southern/cowpeas (bushels)	584	Wheat, durum for grain or seed (bushels)	578
Popcorn (pounds shelled)	662	Wheat, other spring for grain or seed (bushels)	728
Potatoes - report in SECTION 12		Wheat, winter for grain or seed (bushels)	572
Proso millet for grain or seed (bushels)	665	Wheatgrass seed (pounds)	758
Rapeseed (pounds)	668	Wild rice (hundredweight)	764
Rice (hundredweight)	677	Other seeds, specify above (pounds)	770
Rye for grain or seed - exclude ryegrass (bushels)	686	Other field crop, specify above (pounds)	752
Ryegrass seed (pounds)	689		
Safflower (pounds)	692		
Sesame (pounds)	701		

(Staver) Cover Crops

Dec 2020 AgWG Presentation

Many studies but many gaps. Consistent findings:

- Winter cereals respond to higher soil N, producing more biomass and moving more soil nitrate-N into above-ground biomass as soil N availability increases.
- The reference cover crop used in past panel reports (cereal rye planted at 2 bu/acre) when planted in early or standard planting periods is capable of taking more N out of the soil than is generally available postharvest in summer annual row crop settings.
- Reducing cover crop uptake potential by reducing planting rates, or delaying planting, increases the likelihood that nitrate will be leached out of reach of cover crop roots before uptake can occur.
- Increasing the fall soil nitrate pool by applying manure or inorganic N will increase winter cereal N uptake but also increase the potential for nitrate leaching.

Table 1. Phase 6.0 land uses and their corresponding relative to “corn, grain - no manure” ratios derived from published and unpublished literature (identified by italicized numbers) and from best professional judgment calculations (identified by italicized letters).

Data summary of Relative NO₃-N Loading Estimates for Phase 6.0 Land Uses J.J. Meisinger			
	Phase 6.0 Land Uses (italicized numbers are citations, italicized letters are footnotes)	Avg. ratio (# obs) to Corn, grain - no manure	Std. Error Mean
1	Corn or sorghum, grain - eligible for manure (<i>1,2,3,10,11</i>)	1.40 (<i>12</i>)	0.20
2	Corn or sorghum, silage - eligible for manure (<i>10</i>)	1.62 (<i>1</i>)	NA
3	Corn or sorghum, grain - no manure (<i>standard of reference</i>)	1.00 (NA)	NA
4	Corn or sorghum, silage - no manure ^A	1.16 (NA)	NA
5	Small-grain w/ soybean double-crop - no manure (<i>9</i>)	0.79 (<i>2</i>)	0.09
6	Soybean, full-season - no manure (<i>3,4,5,10</i>)	0.71 (<i>6</i>)	0.11
7	Small-grain w/ forage establishment - eligible for manure ^B	0.84 (NA)	NA
8	Other agronomic crops (e.g., cotton, tobacco, peanuts) (<i>15</i>)	0.45 (<i>1</i>)	NA
9	Pasture, direct deposition - eligible for manure (<i>12,13,14</i>)	0.23 (<i>10</i>)	0.05
10	Hay, legume or legume-grass mix (<i>6,7</i>)	0.17 (<i>4</i>)	0.02
11	Other hay, (e.g., peren. grass, orch. grass, tall fescue) (<i>12,13</i>)	0.24 (<i>4</i>)	0.06
12	Agr. open space (e.g., peren. grass, tall fescue) (<i>8</i>)	0.10 (<i>2</i>)	0.01
13	Specialty crops - high input (e.g., potatoes, sweet corn) (<i>10</i>)	1.34 (<i>1</i>)	NA
14	Specialty crops - low input (e.g., orchards, beans, peas) ^C	0.31 (NA)	NA

(White) Nitrogen Scavaging in Forage Systems

Jan 2021 AgWG Presentation

Concluding Thoughts

- Winter cover crop growth is N limited
- When manure is applied in the fall, cover crop growth responds to scavenge the manure N
- Fall manure applications did not increase subsoil NO₃ until spring, when leaching rates slow down and summer-planted crops can recover the N in the profile
- Availability of N at soil surface from fall manure applications may have a small effect on reducing cover crop scavenging ability in the subsoil during low N demand periods of cover crop growth (late winter)
- Spring cover crop growth has a high N demand and cleans up the soil profile N equally in manured and non-manured treatments
- Not sure how to handle this in the Bay Model, but please consider whether there is a “double penalty” for the fall manure + cover crop practice

What did the Expert Panel Say?

Evidence is compelling that cover crops are a critical tool for reducing N losses due to fall manure applications and the overall impact of cover crops in this setting can be very high and result in large reductions in overall N losses in concentrated dairy producing regions of the CBW. (p.18 Recommendations Report)

Fall manure dairy situation – important enough to be credited in some way. (p.40 Appendix of panel member meeting minutes)

Comments: AgWG Ad Hoc July 2021

Corn silage rotation is high loading (manure applied)

Whether CC is harvested or not- doesn't change anything (tracking N fate)

Winter cover is beneficial

- Harvest potential negates N reduction credit in CAST
- Data collection challenges for winter cover BMPs

Want to encourage winter cover

- N reduction credit will provide incentive

Lingering Questions: AgWG Ad Hoc July 2021

Use BMP we already have in CAST?

- CAST is annualized loads- is this another version of double cropping?

Create a new land use in Phase 7?

Better understanding of dominant dairy rotations?

Process question- modifying Expert Panel definition

- What was the intention of the Cover Crop EP?
- Is this an Expert Panel question or something else? (e.g., land use)