

# Introducing the Draft Water Quality Trading Framework for the Laguna de Santa Rosa Watershed



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# Laguna WQT Highlights (to date)

## Santa Rosa Nutrient Offset Program:

- Relatively small trading area (254 mi<sup>2</sup>)
- Demand driven by NPDES permit (pre-TMDL)
- Currency is pounds of total phosphorus
- One eligible buyer
- Three approved credit-generating projects
- Sparsely-defined program elements

# Laguna WQT Highlights (to come)

*Draft* Water Quality Trading Framework for the Laguna de Santa Rosa Watershed:

- Same trading area, demand drivers, currency
- Two eligible buyers
- Well-defined program elements
- Room for future expansion



# Regional Water Boards



### Region 1 Statistics:

~19,000 square miles

~12.5 million acres

~12% State's area

~40% State's runoff

# Laguna de Santa Rosa Watershed

- Largest tributary of Russian River (254 mi<sup>2</sup>)
- Metropolitan center of North Coast Region
- 70 mi<sup>2</sup> of “Important Farmland” (per CA Dept. of Conservation)
- Largest freshwater wetlands complex on northern CA coast
- “Wetland of International Importance” (per Ramsar)





# Laguna de Santa Rosa Watershed

## 303(d) Impairments:

Phosphorus

Dissolved Oxygen

Sediment

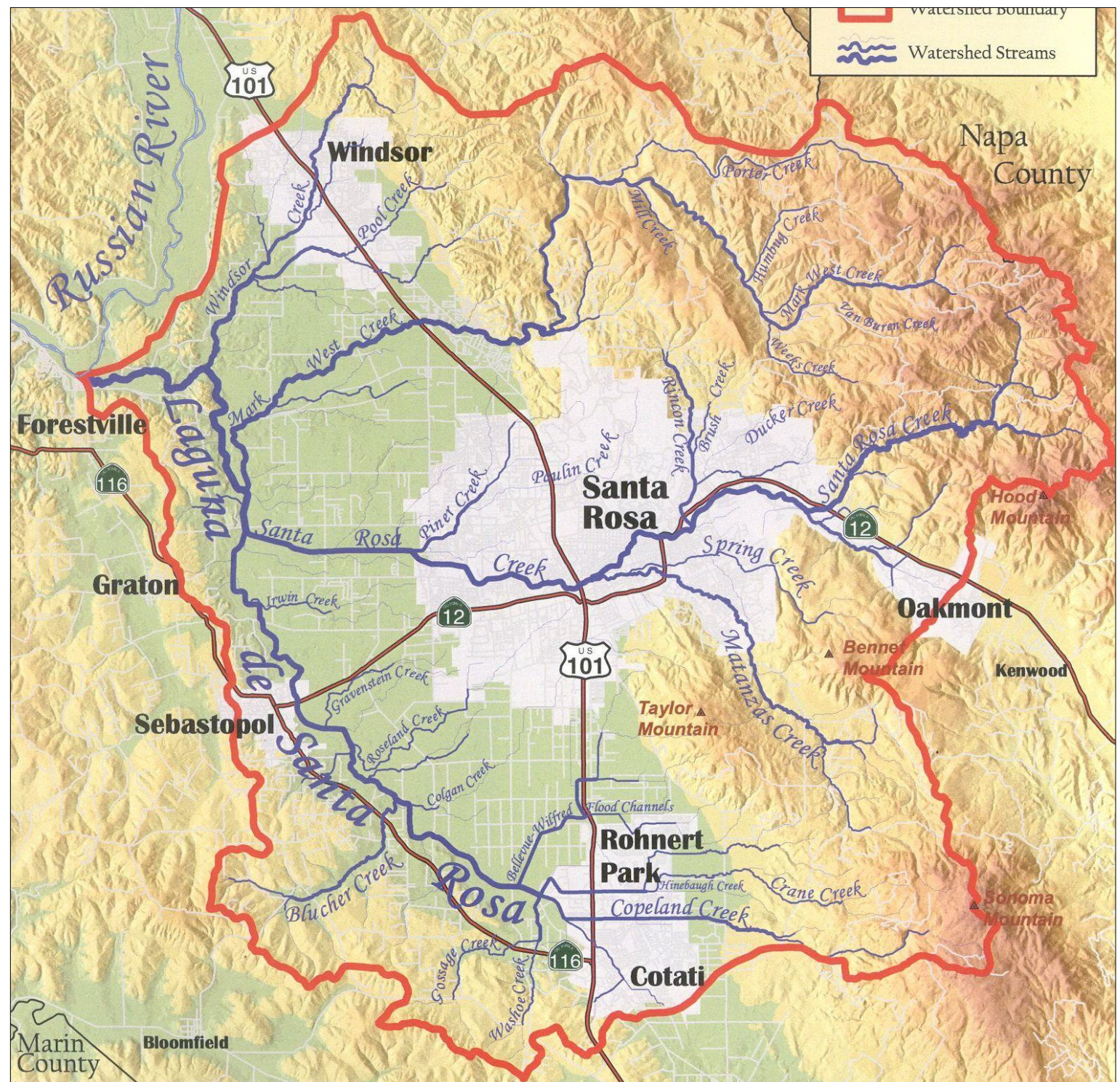
Temperature

Pathogens

Mercury

Aluminum

Manganese





# Initial Conclusions

Reduce  
Pollutant Sources

+

Increase  
Assimilative Capacity

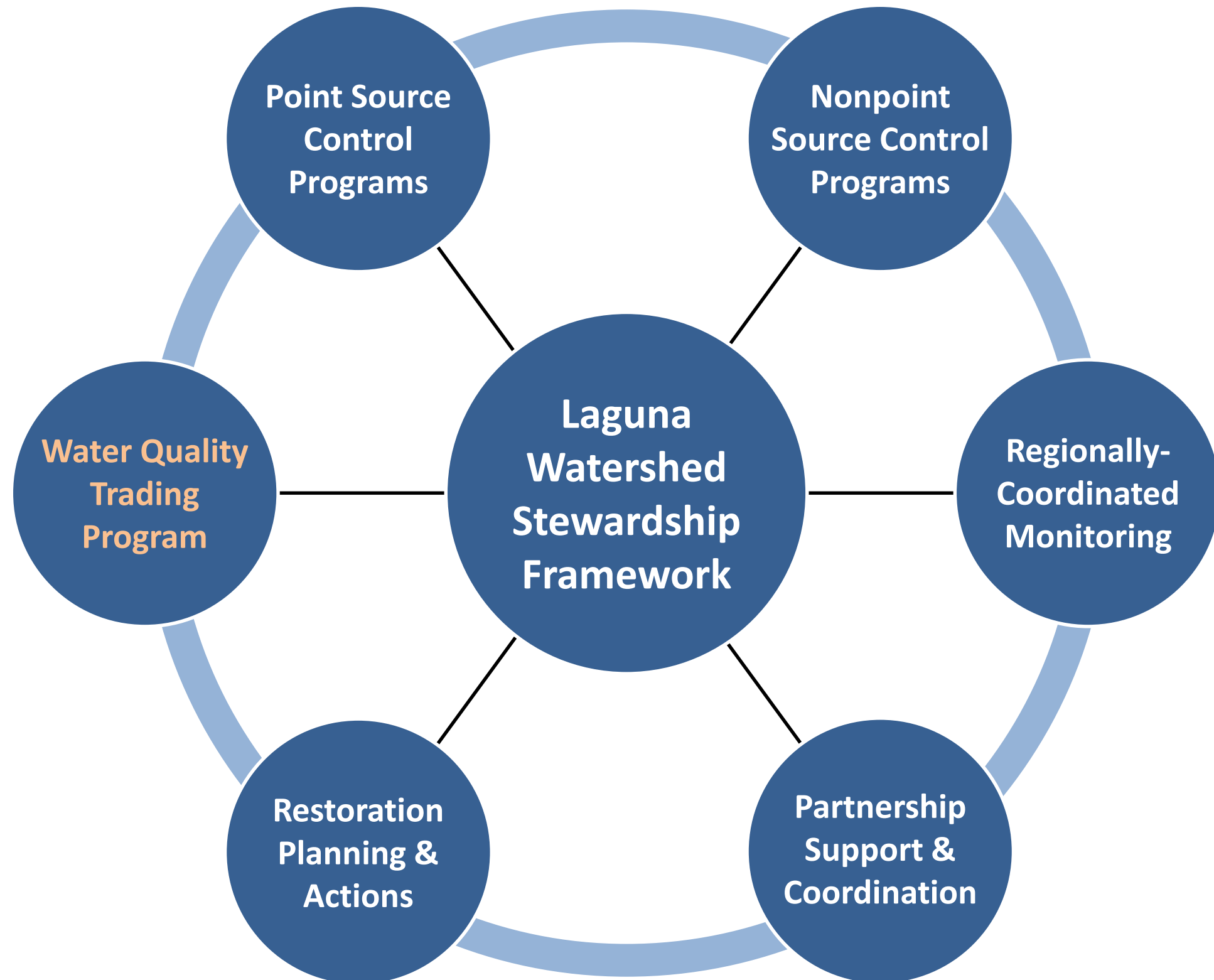


Diet

+

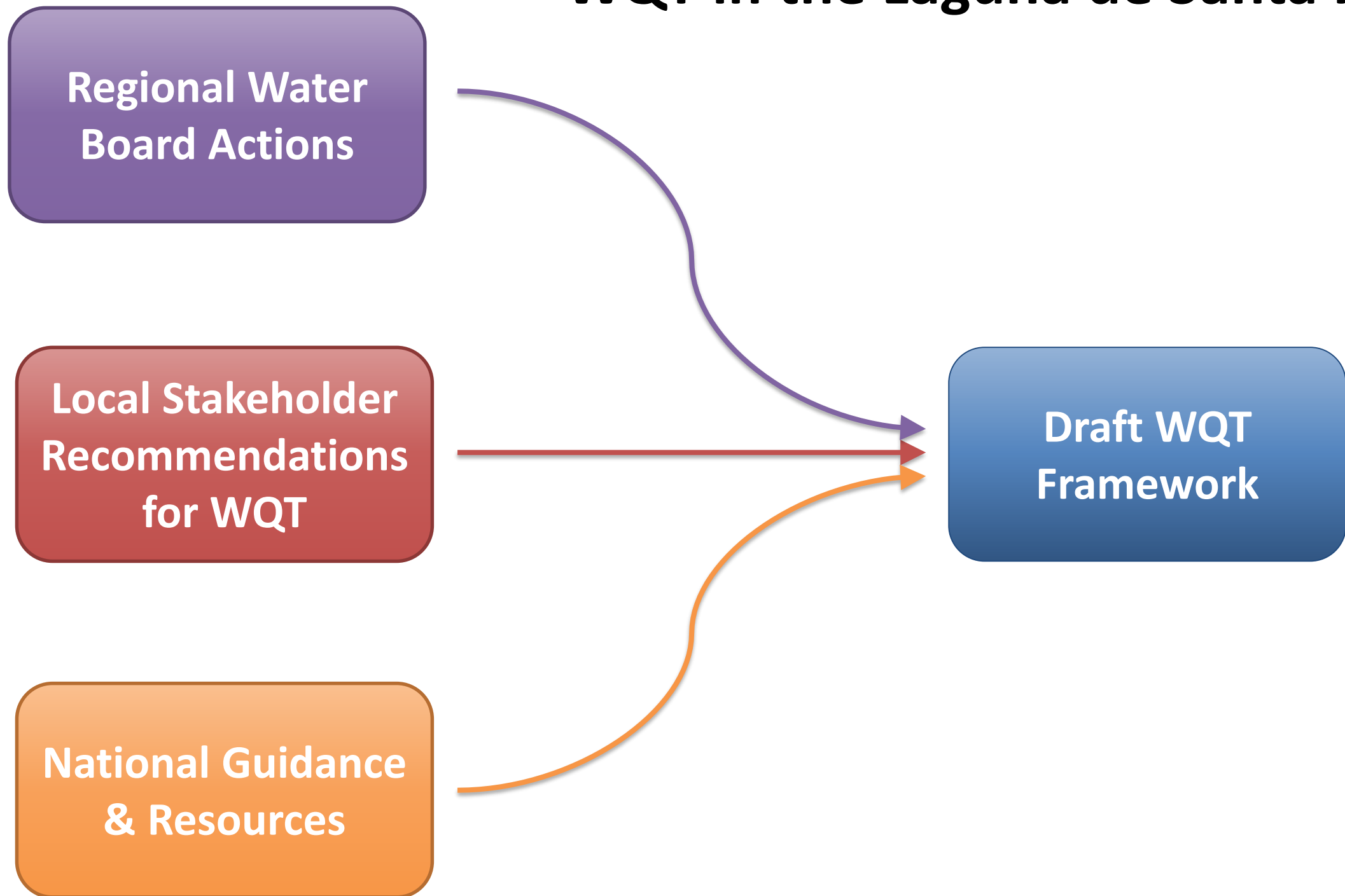
Exercise!

# Vision for Beneficial Use Recovery in the Laguna





# Recent Developments Related to WQT in the Laguna de Santa Rosa



# Foundational References for the Laguna WQT Framework

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

Office of Water  
Water Quality Trading  
January 13, 2000

## I. Background and Purpose of the Policy

The Clean Water Act (CWA)<sup>1</sup> was enacted in 1972 to protect the physical, and biological integrity of the nation's water resources. The policy for development and implementation of programs to meet through controls of point and nonpoint sources of pollution and preserved the primary responsibilities and rights of states to eliminate pollution.

The application of technology and water quality based standards to the Pollutant Discharge Elimination System (NPDES) program remains critical to success in controlling point source pollution. Despite these accomplishments approximately 30 percent of streams and 50% of the lakes that have been assessed are still impaired<sup>2</sup>. Sources of pollution such as urban storm water, atmospheric deposition continue to threaten our nation's water resources. Loading from agriculture and storm water are significant problems such as hypoxia in the Gulf of Mexico and Chesapeake Bay. Population growth and development continue to make it more difficult to achieve and maintain water quality.

Finding solutions to these complex water quality problems requires approaches that are aligned with core water program goals. Water quality trading provides an approach that offers greater efficiency in achieving water quality goals. It allows one source to meet its regulatory obligations by purchasing reductions created by another source that has lower marginal abatement costs and capitalizes on economies of scale and the control cost savings.

The United States Environmental Protection Agency encourages approaches such as water quality trading to provide greater efficiency in achieving water quality and environmental benefits than can be achieved under more traditional regulatory approaches.

<sup>1</sup> Federal Water Pollution Control Act (Public Law 92-500, as amended).  
<sup>2</sup> About 33 percent of the nation's waters have been assessed by the EPA under section 305(b) of the Clean Water Act (National Water Quality Inventory). Non-assessed water that do not meet designated uses is likely to be in known problem areas.

## Building a Water Quality Trading Program: Options and Considerations

Version 1.0 | June 2015: Point-Nonpoint Trades  
A Product of the National Network on Water Quality Trading



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DISCLAIMER: The contributors to the National Network engaged in an extensive dialogue to develop the publication, Building a Water Quality Trading Program: Options and Considerations, and believe that it represents a comprehensive, balanced, and robust collection of information on different water quality trading programs. New and evolving water quality trading programs should look to this document as an important source of information as they develop their own programs.

This document does not represent a consensus opinion, endorsement, or particular recommendation from any one National Network member or topic related to water quality trading to assist local stakeholders to develop and implement trading frameworks that meet local needs. It is not intended to create any binding requirements or standards of practice. Ultimately local stakeholders, state regulations, and/or U.S. EPA will clarify trading programs or trading program participants.

## Technical Report

Prepared for:  
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Santa Rosa, CA 95405

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KIESER ASSOCIATES  
ENVIRONMENTAL SCIENCE & ENGINEERING

## THE WATER QUALITY TRADING TOOLKIT

Version 1.0  
August 2016

Created by the Association of Clean Water Administrators and Willamette Partnership





# Staff's Approach for Developing the Draft Framework

- Utilize ACWA Framework Template
- Adhere to Local Stakeholder Recommendations
- Rely on the National Network's *Options and Considerations* Document as a reference guide
- Consult with known interested parties regarding framework preferences
- Emphasize efficiency, predictability, transparency, best science

# Guiding Principles for WQT in the Laguna de Santa Rosa

- All actions must be supported by sound science and accomplish regulatory and environmental goals.
- Trading activities must offer sufficient accountability, transparency, accessibility, and opportunities for public involvement to ensure that promised water quality improvements are delivered.
- The water quality benefits of any trade must be realized in place, in kind, and in time.



# Draft Framework Structure

1. Policy & Regulatory Instruments
2. Trading Basics
3. Trading Eligibility Criteria
4. Quantifying Pollutant Reductions
5. Trading Ratios
6. Credit Characteristics
7. Project Planning, Pre-screening, & Approval
8. Project Implementation & Verification
9. Credit Certification, Registration & Tracking
10. Compliance and Enforcement
11. Framework Improvements and Monitoring

# Practices vs. Projects

- Approved Practices: (Section 2.5)
  - Subject to public review and comment
  - Once approved, pre-qualified for future use
  - *Supporting Documentation* required
- Credit-Generating Projects: (Section 7.1)
  - Subject to public notification only
  - Must utilize pre-qualified practices
  - *Credit Project Plan* required



# Trading Eligibility and Baseline

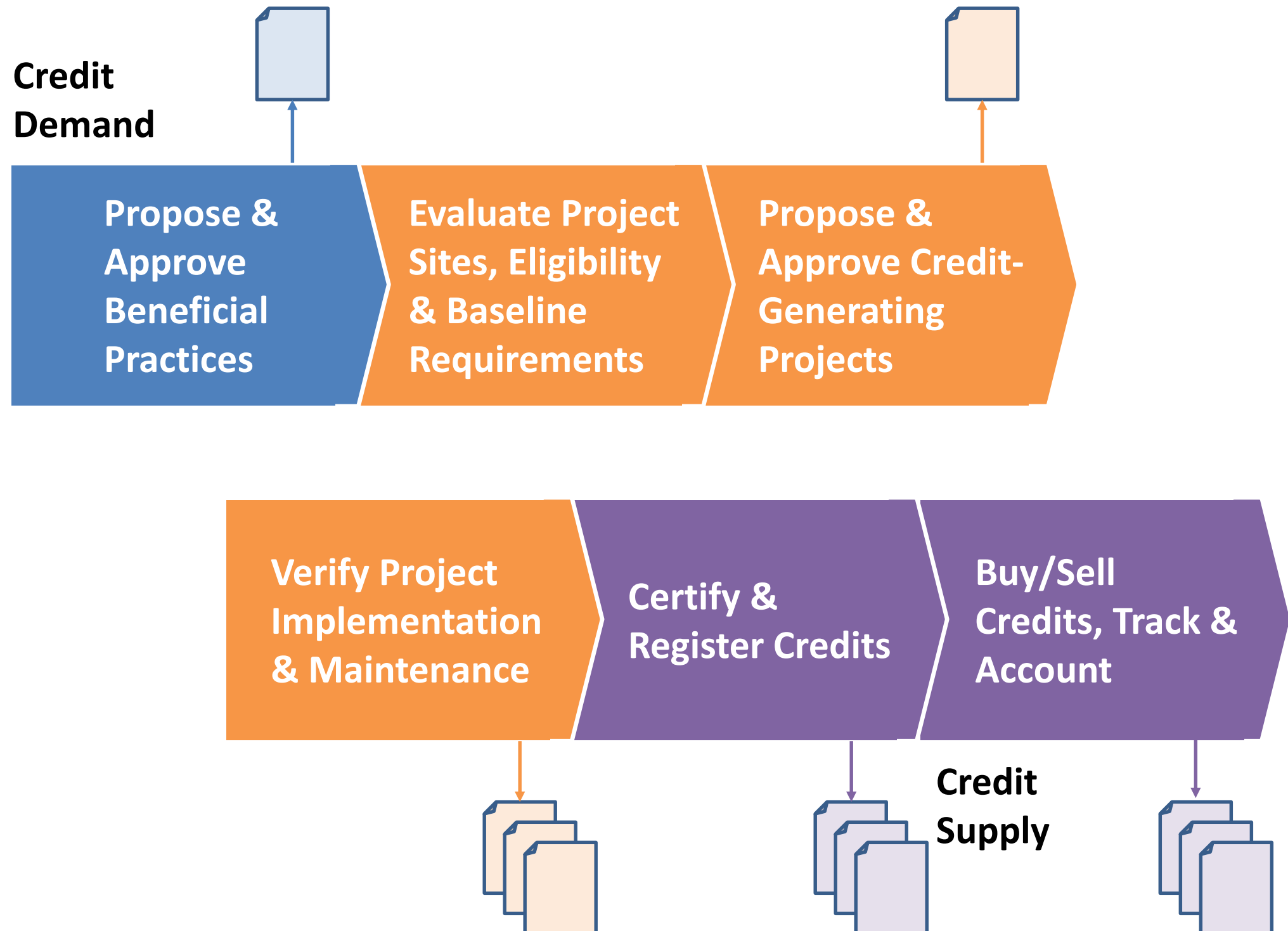
“...a pollutant reduction or removal action is eligible to generate water quality credits as long as it is not otherwise required.” (Section 3.2)

“...baseline shall be defined as the minimum level of effort or level of implementation that must be achieved before a project is eligible to generate credits.” (Section 3.2.2)

# Trading Ratios (Section 5)

- Uncertainty Ratio      2:1
- Retirement Ratio      0.5:1
- Total Ratio              2.5:1
  
- Available Discounts:
  - Multi-benefit projects
  - Projects on permanently protected lands
  - Direct measurement of pollutant reductions

# Laguna Water Quality Trading Flow Chart





# Thank You!

For more information:

[http://www.waterboards.ca.gov/northcoast/water  
issues/programs/nutrient\\_offset\\_program/](http://www.waterboards.ca.gov/northcoast/water_issues/programs/nutrient_offset_program/)

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