

MARYLAND DEPARTMENT OF THE ENVIRONMENT MARYLAND DEPARTMENT OF AGRICULTURE



WATER QUALITY TRADING PROGRAM







Chesapeake Bay Program
Trading and Offsets Workgroup
September 19, 2018

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Highlights of EPA's 2003 Water Quality Trading Policy

- Policy encouraged voluntary trading programs that establish incentives for voluntary reductions to facilitate implementation of TMDLs, reduce the costs of compliance with Clean Water Act regulations, and promote watershedbased initiatives.
- Market-based, water quality trading provides greater flexibility and has the potential to achieve water quality and environmental benefits greater than would otherwise be achieved under more traditional regulatory approaches.
- Market-based programs not only achieve water quality goals at a substantial economic savings, but also create economic incentives for innovation, emerging technology, voluntary pollution reductions, and greater efficiency in improving water quality.





Development of Trading Policy in Maryland

- March 2008 Point Source-Point Source Policy issued by MDE
 - Trading not allowed in lieu of Enhanced Nutrient Removal (ENR) upgrades
 - Chesapeake Bay Restoration Fund
- May 2008 Point Source-Nonpoint Source Policy issued by MDA
 - Maryland General Assembly enacts Agricultural Certification Program Legislation on June 1, 2010 and June 1, 2012
- > December 29, 2010 EPA issued Chesapeake Bay TMDL
 - Requires offsets for new growth and development





Development of Trading Policy in Maryland

- Cottober 23, 2015 MDA and MDE release Maryland Trading Policy Statement
 - Restoration Economy
 - Municipal Separate Storm Sewer System (MS4) permit holders allowed to trade for a portion of impervious surface restoration requirement
- > August 29, 2016 MDA regulations for generation, verification, and certification of agricultural credits
- July 16, 2018 MDE regulations for the Maryland Water Quality Trading Program





Maryland Water Quality Trading Advisory Committee

- > 32 Members
 - Industry
 - Agriculture
 - Local, state, and federal government agencies
 - Non-governmental organizations
- > Ongoing consultative group to provide advice on trading program and trading infrastructure
 - Refinement of Maryland Trading Manual
 - Monitoring of Trading Program and recommendations for Program improvements, including changes to regulations





Trading Regulations

- > Maryland Department of Agriculture
 - The Agricultural Nutrient and Sediment Credit Certification Program establishes the requirements and standards for the generation, verification, and certification of nonpoint source nitrogen, phosphorus, and sediment credits on agricultural lands (Annotated Code of Maryland 15.20.12).
- > Maryland Department of the Environment
 - The Maryland Water Quality Trading Program establishes the policies and procedures to support market-based trading activities to enhance water quality and to certify, verify, and register non-agricultural point and nonpoint source nitrogen, phosphorus, and sediment credits (Annotated Code of Maryland 26.08.11)





Program Elements

- > Voluntary
- > Market-driven
 - State provides infrastructure but does not set prices nor conduct trades
- > Establishes baseline conditions
- Uses only Bay Program-approved Best Management Practices (BMPs)
- Requires third party verification for stormwater, agriculture, and alternative practices
 - Proper BMP implementation and maintenance
 - Credit calculation
- Promotes transparency
 - Credit certification
 - Online, publicly accessible Registry and Marketplace

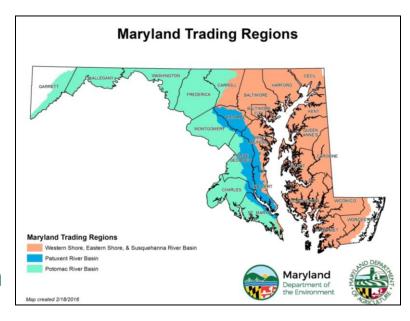






Trading Regions

- Only credits generated in Maryland can be purchased or used in Maryland
- > Trading regions are based on the geographical boundaries of the three large watersheds within Maryland:
 - Potomac River Basin
 - Patuxent River Basin
 - Eastern and Western Shore
 River Basins, including a portion
 of the Susquehanna watershed.



> Trades must occur within the same trading regions





Local Water Quality

- Credits may be used to comply with the applicable nitrogen, phosphorus, and sediment load or wasteload allocations of local TMDLS
- > The use of a credit may not cause or contribute to local water quality impairments or prevent the attainment of local water quality standards
- > Credits used within any impaired waters must be generated within such impaired waters or upstream of the credit user's discharge.





Trading Ratios

- > The Trading Program utilizes three trading ratios:
 - Edge of Tide Ratio (previously delivery factor)
 - ❖ "Edge of Tide (EoT) Ratio" means a numeric adjustment applied to a trade to compensate for different EoT factors in the segmentshed where the credit is generated and the segmentshed where the credit is used.
 - ❖ TRANSLATION: This ratio accounts for the attenuation of a pollutant on its way through tributaries to the main stem of the Bay. The ratio varies depending on the distance the pollutant has to travel. In general, the greater the distance, the greater the pollutant loss and the lower the ratio.





Trading Ratios

- Reserve Ratio
 - * "Reserve ratio" means a 5 percent reduction in the total number of generated credits, the result rounded down to the next whole number, placed in the reserve pool at the time of certification.
 - ❖ TRANSLATION: This ratio represents a 5% reduction in the total number of certified credits that can be used by the buyer in a trade. Credits resulting from the application of this ratio are placed in an annual reserve pool and may be used to offset the loss, failure, or underperformance of purchased credits, address credit needs, or if not used for these purposes, be retired for overall water quality improvement





Trading Ratios

- Uncertainty Ratio
 - "Uncertainty Ratio" means a numeric adjustment to a trade to compensate for possible discrepancies in estimated pollutant reductions resulting from inaccuracy in credit estimation methodology or variability in project performance, or to provide a margin of safety in the achievement of water quality goals.
 - ❖TRANSLATION: This ratio is applied to a credit to compensate for the challenges that exist in accurately measuring nonpoint source credit generation. A higher ratio is applied to the credit due to the complexities associated with monitoring, assessing, and modeling pollutant load reductions, as well as the varying effectiveness of best management practices due to inconsistencies in operation and maintenance. The ratio provides a margin of safety to account for these uncertainties.





Program Framework and Transparency

- MDE is responsible for the permitting process and the overall trading program
- MDA is responsible for certification, verification, and registration of agricultural nonpoint credits
- > MDE is responsible for certification, verification, and registration of point and other nonpoint source credits.
- > Credits must be certified, verified, and registered before they can be traded.
- > A credit's lifespan is determined during the certification process and included in the credit registration
 - Credits are generated when a BMP is installed, placed into operation, and operation/maintenance guidelines are followed.
 - Credits may be certified for more than 1 year, but are applied annually.

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Program Framework and Transparency

- > Verification is required annually or at least every three years.
 - Wastewater credits are verified annually through Discharge Monitoring (DMR) Reports required by the facility's NPDES permit
 - Stormwater, agriculture and alternate practices are verified through a State or County inspector, a professional engineer registered in Maryland, or a verifier that has been approved by either MDE or MDA
- MDE and MDA will maintain an online, publicly accessible Registry containing relevant information about credits, verification and trading activities, and credit usage.





Role of Permits

- Wastewater and stormwater permits are issued on a fiveyear permit cycle
- > Issuance of individual permits allow MDE to manage trading activities through facility-specific conditions
 - Whether and how a permittee can generate credits
 - Degree to which permittee can use credits
- Coordination with other MDE regulatory programs will assist in the certification and verification of creditgenerating BMPs
 - COMAR 26.04.03 Water Supply and Sewerage Systems
 - COMAR 26.17.01 Erosion and Sediment Control
 - COMAR 26.17.04 Waterway Construction
 - COMAR 26.23 Nontidal Wetlands
 - COMAR 26.24 Tidal Wetlands





Program Participation

- > A person may only use credits generated and sold within the State to:
 - Comply with the applicable nitrogen, phosphorus, and sediment load or wasteload allocations of the Maryland portion of the Chesapeake Bay TMDL, local TMDLs, or NPDES permit requirements; or
 - Improve water quality.
- > To participate in the Trading Program a person must:
 - Meet appropriate baseline requirements;
 - Implement a BMP approved by the Chesapeake Bay Program that is acceptable to the Department;
 - Demonstrate a load reduction below the baseline requirements; and
 - Submit a Certification and Registration form to MDE or MDA.





Baselines

Baselines are the practices, actions, or levels of nitrogen, phosphorus, or sediment reductions that must be achieved before a credit seller becomes eligible to generate and sell credits.

- > The baseline for an agricultural nonpoint source is determined by MDA in accordance with COMAR 15.20.12.
- > The baseline for a wastewater point source is based on an annual loading limit wasteload allocation established in the source's NPDES permit.
- > The baseline for a stormwater point source is the restoration requirement of the source's NPDES permit.





Baselines

- > The baseline for a nonregulated source is the pollutant load generated under the conditions that existed prior to installation of the BMP
- > The baseline load per equivalent dwelling unit for an on-site sewage disposal system is:
 - 18.56 pounds of nitrogen per year for a system located in the Critical Area for the Chesapeake and Atlantic Coastal Bays;
 - 11.60 pounds of nitrogen per year for a system located within 1,000 feet of surface water; and
 - 6.96 pounds of nitrogen per year for all other systems.





Use of Registry

Account Creation: Go to mdnutrienttrading.com to open an account; click on Registry Link and then "Sign up now!"

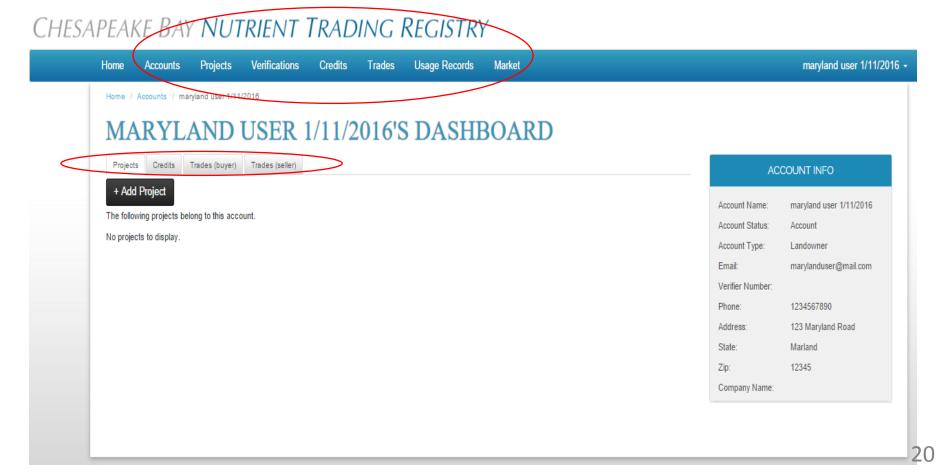
CHESAPEAKE BAY NUTRIENT TRADING REGISTRY

Projects Verifications Credits	Trades Usage Records Market		Sign in
Home / Accounts / Create Account			
CREATE ACCO	DUNT		
ACCOUNT INFO			
Primary State*	Maryland	Email*	
Account Type*	Landowner	Password*	
Account Name*	L	Confirm Password*	
Verifier Number			
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CONTACT INFO		ORGANIZATION INFO	
Full Name*		Organization Name	
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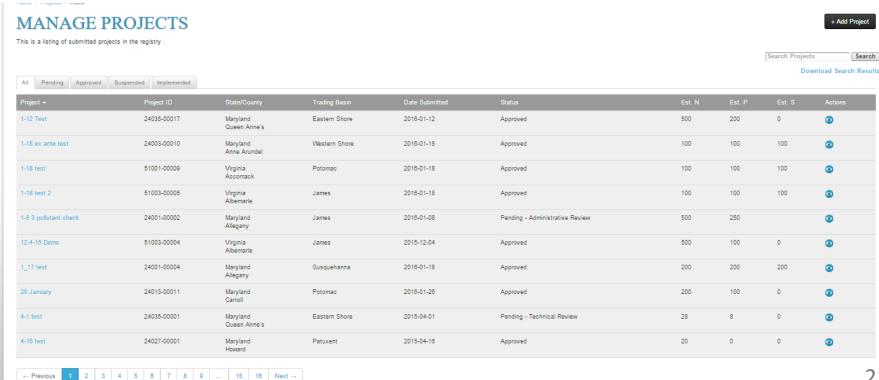
User Dashboard: Facilitates navigation through the Registry







Projects: A project represents one or more accepted BMPs or other nutrient and/or sediment reduction activities that generate credits on a single site







Verifications: May be submitted at the project onset and/or at regular intervals over the project's lifespan. From this page, a verifier can also add a new verification.

MANAGE VERIFICATIONS

+ Add Verification

This is a listing of all verifications that have been submitted. To submit a verification for an existing project, click the "Add Verification" button.

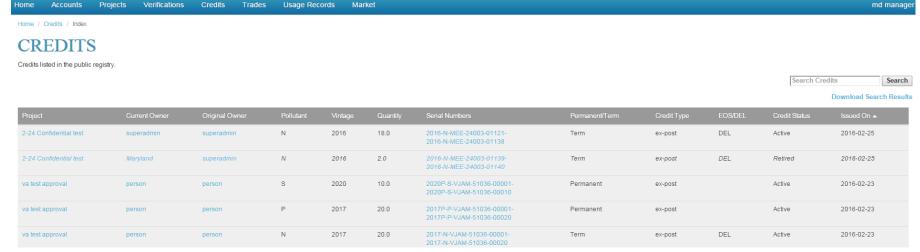
All Pending Compliant Needs Action Canceled							
Project ▼	Project ID	Site Checked	Verifier	Notes	Status	Actions	
test project	51179-00001	2015-01-15	Sara		Compliant	o	
test project	51179-00001	2015-04-21			Compliant	o	
maryland project	24003-00001	2014-09-09			Compliant	o	
maryland project	24003-00001	2014-12-02	Jill	approve	Pending	o	
maryland project	24003-00001				Compliant	o	
maryland project	24003-00001				Compliant	o	
maryland project	24003-00001				Pending	o	
Jill's farm	24021-00001	2014-12-02			Compliant	o	
Jill's farm	24021-00001	2015-11-13			Pending	o	
apple farm	24009-00001	2015-01-07			Compliant	o	





Credits: Listing displays project name, current and original owners, pollutant, vintage year, credit lifespan, quantity of credits issued, whether credits were issued as EOS or delivered, credit status (Pending, Active, Applied, Retired, Expired, Reserved, Suspended, Cancelled), and issue date; serial number reflects credit vintage, state-basin where credits were generated, the FIPS state/county code, and a unique identifier series

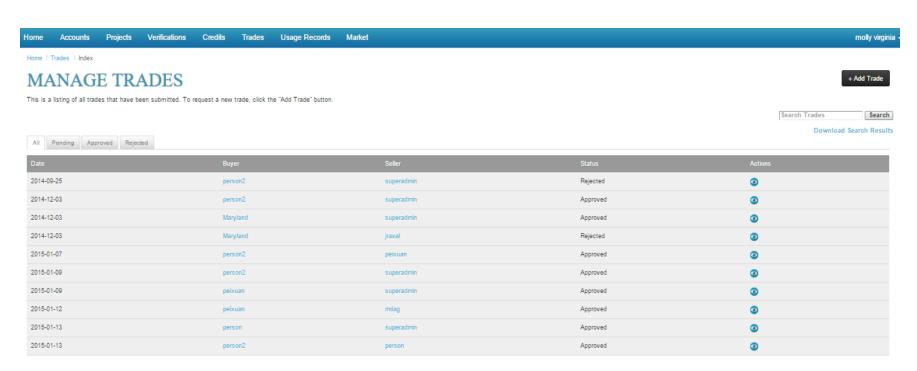
NEAKE BAY NUTRIENT TRADING REGISTRY







Trades: List of all trades that have been submitted to the Registry and accepted; new trades can also be added







Usage Records: Listing indicates that a credit has been used or applied; information is tracked for the entity name and location, name of the user of the credits, the year in which the credits were used, how the credits were used (to meet an NPDES permit limit, to offset new loads from a development site, etc.), and the permits to which they were applied, if applicable; usage records can be updated as well

AGE RECORD	S				+ Add Usage Reco
have been submitted. To submit a new	v usage record, click the "Add Usage	Record" button.			
NOU ID	Permit ID	Serial Numbers	Pollutant	Qty	Actions
15	123	2014-N-VA1-51179-00035- 2014-N-VA1-51179-00037	N	3	②
16	123	2015-N-VA1-51179-00041- 2015-N-VA1-51179-00042	N	2	②
17	12345	2015P-N-EE-24045-00681- 2015P-N-EE-24045-00700	N	20	②
18	123	2015-S-VA1-51179-00001- 2015-S-VA1-51179-00002	s	2	②
18	123	2013P-N-VA1-51179-00001- 2013P-N-VA1-51179-00002	N	2	②
18	123	2013P-P-VA1-51179-00001- 2013P-P-VA1-51179-00001	Р	1	②
18	123	2013P-S-VA1-51179-00001- 2013P-S-VA1-51179-00002	s	2	②
18	123	2015-N-VA1-51179-00038- 2015-N-VA1-51179-00039	N	2	②
18	123	2014-N-VA1-51179-00028- 2014-N-VA1-51179-00030	N	3	②
19	123	2015-N-VA1-51179-00033- 2015-N-VA1-51179-00037	N	5	②
	NCU ID 15 16 17 18 18 18 18 18	NOU ID Permit ID 15 123 16 123 17 12345 18 123 18 123 18 123 18 123 18 123 18 123 18 123	NOU ID Permit ID Serial Numbers	NOU ID Permit ID Serial Numbers Pollutant	NOU ID Perm ID Serial Numbers Pollutant Oty





<u>Marketplace</u>

Market: List of credits posted for sale or wanted; may also indicate interest in either purchasing or selling credits

