

Recognize Dairy Systems

Fall harvest

→ fall manure

→ winter crop

(spring grazing/greenchop/haylage) →On-farm N cycling

"Winter Crop"

Bottom Line



Winter cover protects from soil and nutrient losses.



Manure application on bare ground is detrimental to water quality.

Bottom Line



How do we INCENTIVIZE winter cover?



AND DISINCENTIVIZE spreading manure on fallow ground?*

^{*}CAST does not distribute manure on fallow acres.





Cost-share Programs

\$/ac categories & rules



Existing Regulations & Enforcement

Winter manure application rules



Census of Agriculture

Indicates agricultural land uses @ 5



BMP Definitions (Nutrient/Sediment Reduction Credits)

Reduced N efficiencies for manured cover crops



Land Use Loading Rates

Double Crop LU → Relative to corn for grain w/o manure

Proposed Winter Crop

Baseline:

Fallow Ground

+ soil residual N + manure N

Proposed BMP:

Winter Crop (on-farm forage/haylage)

+ soil residual N + manure N

Phase 6 Cover Crop BMP

Traditional Cover Crop (no harvest*)

- Baseline: Fallow Ground + soil residual N + zero applied N
- BMP Option 1: winter cereal/legume mix + soil residual N + zero applied N
- BMP Option 2: winter cereal/legume mix + soil residual N + 50 lbs N/ac fall manure (70% of Option 1 Efficiency)

Commodity Cover Crop (harvest)

- Baseline: Commodity small grain + soil residual N + 30 lbs N/ac
- BMP: Commodity small grain + soil residual N + zero fallapplied N

*Can we include dairy forage/feed systems?

Is "Winter Crop" already represented in CBP Land Uses?

Sector	LoadSource	LoadSourceMinor	LoadSourceDescription
Agriculture	Full Season Soybeans	Row Crops	Soybeans that are not double-cropped
Agriculture	Double Cropped Land	Row Crops	Double-cropped land represents areas that have two crops grown on the same acre between January and December. Crops eligible for double-cropping vary by state and may include alfalfa, barley, rye, small grain hay, sorghum for silage, soybeans, triticale, wheat, corn for silage or greenchop, and other haylage, grass silage, and greenchop. No other land use includes double cropping.
Agriculture	Silage with Manure	Row Crops	Includes the crops corn and sorghum for silage or greenchop that is not double-cropped and receives fertilizer and manure where available
Agriculture	Small Grains and Grains	Row Crops	Includes canola, oats, rye, wheat, barley, buckwheat, emmer and spelt, and triticale that is not double-cropped
Agriculture	Grain without Manure	Row Crops	Includes the crops corn and sorghum for grain that is not double-cropped and receives only inorganic fertilizer
Agriculture	Silage without Manure	Row Crops	Includes the crops corn and sorghum for silage or greenchop that is not double-cropped and receives only inorganic fertilizer
Agriculture	Specialty Crop Low	Row Crops	Includes aquatic plants, orchards, Christmas trees, asparagus, nursery stock, short-rotation woody crops, sunflower seed, berries, peas, lima and snap beans
Agriculture	Other Agronomic Crops	Row Crops	Includes summer fallow, idle cropland, sod, tobacco, cotton, sweet corn, peanuts and dry edible beans
Agriculture	Grain with Manure	Row Crops	Includes the crops corn and sorghum for grain that is not double-cropped and receives inorganic fertilizer and manure where available
Agriculture	Specialty Crop High	Row Crops	Includes bedding/garden plants, cut florist greens, potted plants, mushrooms, other nursery and greenhouse crops, greenhouse vegetables, fruits and vegetables grown outside that are not included in Specialty Crop Low

Table 1. Phase 6.0 land uses and their corresponding relative to "corn, grain - no manure" ratios derived from published and unpublished literature (identified by italicized numbers) and from best professional judgment calculations (identified by italicized letters).

Data	Data summary of Relative NO3-N Loading Estimates for Phase 6.0 Land Uses J.J. Meisinger						
	Phase 6.0 Land Uses (italicized numbers are citations, italicized letters are footnotes)	Avg. ratio (# obs) to Corn, grain - no manure	Std. Error Mean				
1	Corn or sorghum, grain - eligible for manure (1,2,3,10,11)	1.40 (12)	0.20				
2	Corn or sorghum, silage - eligible for manure (10)	1.62 (1)	NA				
3	Corn or sorghum, grain - no manure (standard of reference)	1.00 (NA)	NA				
4	Corn or sorghum, silage - no manure ^A	1.16 (NA)	NA				
5	Small-grain w/ soybean double-crop - no manure (9)	0.79 (2)	0.09				
6	Soybean, full-season - no manure (3,4,5,10)	0.71 (6)	0.11				
7	Small-grain w/ forage establishment - eligible for manure ^B	0.84 (NA)	NA				
8	Other agronomic crops (e.g., cotton, tobacco, peanuts) (15)	0.45 (1)	NA				
9	Pasture, direct deposition - eligible for manure (12,13,14)	0.23 (10)	0.05				
10	Hay, legume or legume-grass mix (6,7)	0.17 (4)	0.02				
11	Other hay, (e.g., peren. grass, orch. grass, tall fescue) (12,13)	0.24 (4)	0.06				
12	Agr. open space (e.g., peren. grass, tall fescue) (8)	0.10 (2)	0.01				
13	Specialty crops - high input (e.g., potatoes, sweet corn) (10)	1.34 (1)	NA				
14	Specialty crops - low input (e.g., orchards, beans, peas) ^C	0.31 (NA)	NA				

Land class	Land Use	Acres	Loading Rate Ratio	Loading Rate (pounds per acre per year)
	Double Cropped Land	165,396	0.79	30.87
	Full Season Soybeans	282,456	0.71	27.74
	Grain with Manure	389,811	1.4	54.7
	Grain without Manure: Reference land use	451,318	1.00	39.07
Cropland	Other Agronomic Crops	417,838	0.45	17.58
Cropiana	Silage with Manure	392,156	1.62	63.30
	Silage without Manure	69,204	1.16	45.33
	Small Grains and Grains	291,677	0.84	32.82
	Specialty Crop High	35,525	1.34	52.36
	Specialty Crop Low	125,509	0.31	12.11

Phase 6 Model Documentation
Chapter 2: Average Loads

S	SECTION 8 HAY AND FORAGE CROPS					2017 Census of Agriculture				
1.	Were any hay or forage crops cut or harvested from this operation in 2017? INCLUDE • your landlord's share and crops grown under contract EXCLUDE • crops grown on land rented to others									
	1152 1 Yes - Complete	this se	ction 3	□ No - Go t	o SECT	ION 9				
2.	All land from which dry hay, or greenchop was cut or fora Exclude straw, corn silage, a	ge was	harvested in	e, 2017.	Mark "X" if None	Acres Ha	rves	sted	Acres Irrigated	
3.	Report gross value of hay an include the value of your land hauling, etc. Exclude dollars	dlord's	share, market	ting charges, ta	ixes,		if N	one	ss Value of Sale (Dollars)	.00
For items 4 through 7, when both dry hay and haylage were cut from the same acres, report acres for each type. If two or more cuttings were made from the same acres, report acres for that item only once, but report total quantity harvested from all cuttings.										
	1	Mark "X" if None	Acres Harvested	Acres Irrigated		Fotal Tons Harvested	OR	Total Number of Bales	Average Weight per 8	
4.	Alfalfa and alfalfa mixtures for dry hay 0103					Tons, dry	OR			Lbs., dry
5.	Haylage or greenchop from alfalfa or alfalfa mixtures 1070					Tons, green				
6.	Other dry hay from barley, clover, fescue, lespedeza, oats, rye, timothy, wheat, wild, Bermuda grass,] [Tons] [Lbs.,
	Sudangrass, etc4111					Tons, dry	OR			dry
7.	All other haylage, grass silage, and greenchop 1073					Tons, green				

SECTION 10 FIELD CROPS Were any field crops, such as corn, soybeans, wheat, etc., harvested from this operation in 2017? **EXCLUDE** INCLUDE • your landlord's share and crops grown under contract crops grown on land rented to others 1 Yes - Complete this section No - Go to SECTION 11 Acres Harvested Acres Irrigated Acres from which field crops were harvested in 2017. Report multiple cropped acreage only once 1780 Fill in the columns below for all field crops harvested from this operation in 2017. Enter the crop name and code from the table below. Report production in the units specified next to the crop. • Include the value of your landlord's share, marketing charges, taxes, hauling, etc. • Exclude from sales dollars for items produced under production contracts. Enter **Total Production** Gross Value of Sales Enter Field Crop Name Acres Irrigated Acres Harvested Code Harvested (Dollars) .00 Beans, dry edible - exclude chickpeas and limas (hundredweight) 554

2017 Census of Agriculture

or paper.			
FIELD CROPS	CODE	FIELD CROPS	COD
HODG (POUNDS) Hops (pounds). Indian corn (pounds). Jojoba (pounds). Kentucky bluegrass seed (pounds). Lentils (hundredweight). Lima beans, dry (hundredweight). Mint, peppermint (pounds of oil). Mint, spearmint (pounds of oil). Mint, tea leaves (pounds). Miscanthus (tons). Mustard seed (pounds). Orchardgrass seed (bushels). Peanuts for grain or seed (bushels). Peas, Austrian winter peas (hundredweight). Peas, dry edible (hundredweight). Peas, dry southern/cowpeas (bushels) Pototatoes - report in SECTION 12 Proso millet for grain or seed (bushels) Rice (hundredweight). Rye for grain or seed - exclude ryegrass (bushels). Ryegrass seed (pounds). Safflower (pounds). Sesame (pounds).	. 623 . 695 . 629 . 635 . 638 . 557 . 047 . 050 . 767 . 641 . 650 . 076 . 653 . 656 . 548 . 659 . 584 . 662 . 662 . 665 . 668 . 677	Sorghum for grain or seed - include milo (bushels) Sorghum for silage or greenchop - exclude sorghum-sudan crosses (tons) Sorghum for syrup (gallons). Soybeans for beans (bushels) Sudangrass seed (pounds) Sugarbeets for seed (pounds) Sugarbeets for seed (tons) Sugarcane for seed (tons) Sugarcane for seed (tons) Sugarcane for seed (tons) Sunflower seed, oil variety (pounds) Sweet corn for seed (pounds) Switchgrass (tons). Timothy seed (pounds) Switchgrass (tons) Timothy seed (pounds) Switchgrass (tons) Timothy seed (pounds) Witch seed (pounds) Wheat, durum for grain or seed (bushels) Wheat, other spring for grain or seed (bushels) Wheat, winter for grain or seed (bushel Wheatgrass seed (pounds) Wheat (included seed (pounds) Wild rice (hundred weight) Other seeds, specify above (pounds)	

 Bentgrass seed (pounds)
 560

 Bermuda grass seed (pounds)
 563

 Birdsfoot trefoil seed (pounds)
 566

 Bromegrass seed (pounds)
 569

 Buckwheat (bushels)
 575

 Camelina (pounds)
 608

 Canola, edible (pounds)
 614

 cottonseed in value of sales only.
 644

 Cotton, Upland (bales) - include
 581

 cottonseed in value of sales only.
 581

 Dill for oil (pounds).
 596

 Emmer and spelt (bushels).
 599

 Fescue seed (pounds).
 602

 Flaxseed (bushels).
 605

 Guar (pounds).
 617

 Herbs, dried (pounds).
 620

Chickpeas, all (garbanzos)

Cotton, Pima (bales) - include

Double Crop Land Area Example

Harvested Crop Land Area = 5,000 acres (harvested cropland acres)

Sum of area of all crops = 8,000 acres (sum of crops)

8,000 - 5,000 = 3,000 (area needed to be double cropped)

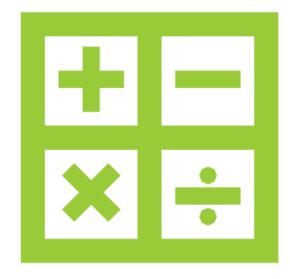
Crop group 1 (corn, beans) = 2,500 acres

Crop group 2 (winter grains) = 3,000 acres

Double cropped area is 2,500. Adjusted double crop acres because not enough to double crop 1 and 2.

Each crop within its group is apportioned to the 2,500 acres using the original proportions of the crop types

Assign appropriate plant and harvest dates and application timing to those double cropped crops



3/27/2015

What did the Expert Panel Say?

Evidence is compelling that cover crops are a critical tool for reducing N losses due to fall manure applications and the overall impact of cover crops in this setting can be very high and result in large reductions in overall N losses in concentrated dairy producing regions of the CBW. (p.18 Recommendations Report)

Fall manure dairy situation – important enough to be credited in some way. (p.40 Appendix of panel member meeting minutes)

Discussion & What Next?

Are we accounting for forage in the land uses?

Go to county NASS data & evaluate

How can CBP help states further incentivize winter planting?

- Ag Modeling Team?
- Expert Panel Revision?



Resources:

CAST Issue Tracker (AgWG)

Cover Crop Expert Panel (2016)

Chesapeake Assessment Scenario Tool (CAST)

Source Data

AgWG CAST-21 Workplan Ad-Hoc Group

July 2021 Materials (Winter Crop Discussion)

AgWG Charlie White Presentation Jan 2021

Nitrogen Retention by Cover Crops with Fall Manure Applied

AgWG Ken Staver Presentation Dec 2020

Review of 2017 Cover Crops Expert Panel

Reference Slides

(Staver) Cover Crops Dec 2020 AgWG Presentation

Many studies but many gaps. Consistent findings:

- Winter cereals respond to higher soil N, producing more biomass and moving more soil nitrate-N into above-ground biomass as soil N availability increases.
- The reference cover crop used in past panel reports (cereal rye planted at 2 bu/acre) when planted in early or standard planting periods is capable of taking more N out of the soil than is generally available postharvest in summer annual row crop settings.
- Reducing cover crop uptake potential by reducing planting rates, or delaying planting, increases the likelihood that nitrate will be leached out of reach of cover crop roots before uptake can occur.
- Increasing the fall soil nitrate pool by applying manure or inorganic N will increase winter cereal N uptake but also increase the potential for nitrate leaching.

(White) Nitrogen Savaging in Forage Systems Jan 2021 AgWG Presentation

Concluding Thoughts

- Winter cover crop growth is N limited
- When manure is applied in the fall, cover crop growth responds to scavenge the manure N
- Fall manure applications did not increase subsoil NO3 until spring, when leaching rates slow down and summer-planted crops can recover the N in the profile
- Availability of N at soil surface from fall manure applications may have a small effect on reducing cover crop scavenging ability in the subsoil during low N demand periods of cover crop growth (late winter)
- Spring cover crop growth has a high N demand and cleans up the soil profile N equally in manured and non-manured treatments
- Not sure how to handle this in the Bay Model, but please consider whether there is a "double penalty" for the fall manure + cover crop practice

Comments: AgWG Ad Hoc July 2021

Corn silage rotation is high loading (manure applied)

Whether CC is harvested or not-doesn't change anything (tracking N fate)

Winter cover is beneficial

- Harvest potential negates N reduction credit in CAST
- Data collection challenges for winter cover BMPs

Want to encourage winter cover

N reduction credit will provide incentive

Lingering Questions: AgWG Ad Hoc July 2021

Use BMP we already have in CAST?

CAST is annualized loads- is this another version of double cropping?

Create a new land use in Phase 7?

Better understanding of dominant dairy rotations?

Process question- modifying Expert Panel definition

- What was the intention of the Cover Crop EP?
- Is this an Expert Panel question or something else? (e.g., land use)